

Transdisciplinary agricultural research in Lao PDR

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Abstract

Transdisciplinary research focussing on improving smallholder farmers' uptake of technological innovations enables the integration of knowledge systems and the co-design and delivery of creative solutions. In this paper, we illustrate how scientific research can be mobilized within professionally facilitated change management workshops to engage a broad range of stakeholders and co-create knowledge in a rural development context. Multi-institutional, multi-disciplinary and multi-national stakeholders have contributed to finding innovative solutions to challenges experienced by smallholder farmers. By combining different worldviews we were able to assess research priorities, define problems and determine research options based on new hybrid knowledge systems. The outcome of this transdisciplinary process was the co-creation of a Research Discussion Tool and identification of 9 thematic areas which, in combination, enabled obstacles to technology uptake to be overcome and for smallholder farmers to benefit from research-based innovations. The process involved assisting Lao national researchers and extension agents to co-develop solutions, strategies and methods to improve technology uptake by farmers in the lowlands of southern Lao PDR using a series of change management interventions. A complex ecology of factors involving farmers' decision drivers/motivations and farmers' decision enablers within farmers' production systems influence technology uptake. The relative importance of each factor is dependent on the specific technology that

is being introduced. Hence, projects that introduce new technologies struggle to address all relevant factors and often do not have the ability to deal with the complex array of factors that are at play. The process of co-construction embeds local knowledge that becomes accessible to projects. The approach we document in this paper also has the potential to harness collaborative exchanges with other projects in similar geographical regions.

Keywords: adoption; technology; knowledge; international development; rural development agriculture; innovation.

1. Introduction

Many well-intentioned international agricultural programs have been less effective than forecast, often through an inability to fully understand the realities and priorities of small-scale farmers, particularly those cultivating in resource-poor areas (Collinson, 2000, Thornton et al., 2017, Wossen et al., 2017). Orr (2012) supports this notion by suggesting that the socioeconomic, political and institutional contexts within which small-scale farmers operate have been poorly understood.

Originally, notions of domination and economic gain, progress and welfarism arose from the age of imperialism (1860-1945) (Gardner and Lewis 1996, Potter et al., 2008). Advancing agricultural production has continued to be the remit of developed nations. The Green Revolution initiated international research and technology transfers (ToT) during 1950-1960s, aimed at increasing agricultural production worldwide (Stevenson et al. 2013). With the advent and development of new cultivars and practices to increase agricultural production, an exchange of knowledge between small-scale farmers and international agencies was required (Stevenson et al., 2013). Knowledge exchange occurred through field research and national agricultural research and extension systems using a pipeline approach, where the farmer was assumed to be a passive recipient of new technologies and practices (Douthwaite et al., 2017, Sumberg et al., 2013). Scientific knowledge was expected to trickle down and technology transfer used to leverage changed behaviours (Latour, 1998). These processes were informed by government policies and agricultural research projects and devolved through state-based extension bodies. The role of extension agents was to disseminate information and transfer new technologies to farmers, aiming to increase agricultural productivity (Feder et al., 1985). Hence agricultural extension was seen as a 'boundary institution'; an interface providing a dissemination mechanism between agricultural science and farmers (Cash, 2000).

The 1980's saw new approaches to inclusion, participation and learning in rural development. Chambers (1983) and Pretty (1995) provide examples of participatory practices that enabled farming systems researchers to engage more effectively with farming communities using action research methods (Sumberg and Thompson, 2012). Jiggins (2000) claims that participatory methods, taking a gender-inclusive farming system and extension approach provided a richer, more deeply contextualized understanding of the farmers' circumstance and how to build the capacity of farmers. Participatory methods were often used to establish convergence, consistency and agreement, increasing confidence in the appropriateness of specific technical solutions (Farrington and Martin, 1988). Participatory methods were also useful in illuminating challenging assumptions and encouraging further engagement. Not surprisingly, participatory methods revealed barriers and constraints for smallholder farmers that could outweigh the projected opportunities of introduced technical solutions (Jiggins, 2000). To achieve technology uptake, the complexity and variability of agro-ecological conditions, the biomass and the diverse criteria by which farmers assess a new technology are all of critical importance (Farrington and Martin, 1988).

To accommodate the need for more holistic approaches to support technology uptake and acknowledging the web of interacting providers that support agriculture, participatory farming systems research broadened to multi-disciplinary agricultural research. The sustainable livelihoods approach was used to determine farmers' livelihood strategies, land use decisions and contextual forms of assets and capital (natural resources, human capital, physical and financial capital, community-owned resources and political capital) (Scoones, 2009). Resource assets and capital significantly influenced household production and land use (Pretty, 1998, Vosti and Witcover, 1996). Scoones (2009) developed a checklist of issues for exploring key connections and linkages between the various elements within the framework. Rather than a precise measurement, the heuristic tool provided an in-depth consideration and qualitative discussions of key issues.

To understand more broadly the implications of farming systems changes, socio-technical systems considered innovation niches within which movements from one state to another occur, influenced by the regimes, or rules and institutions, and the landscape in which the social and technological change occurs (Geels and Schot, 2007, Geels and Schot, 2011). To inform a systems perspective, participation, collaboration and knowledge exchange were required to explore diverse visions and

standpoints (Pereira et al., 2015, Pereira et al., 2016). Innovation is not straight forward, particularly within centrally controlled agricultural economies (Friederichsen et al., 2013).

The emergence of the Agricultural Innovation Systems framework (AIS) (Hall et al., 2006, Klerkx and Nettle, 2013, Lamprinopoulou et al., 2014, World Bank, 2012) broadened the definition of the agricultural system and further established the need for reflexive, learning interactions between actors. The AIS framework has been primarily used to understand how agrarian production is influenced by complex interactions between public, private, and civil society actors, in rapidly changing market and policy regimes (Spielman et al., 2009) and how institutional dynamics across a variety of levels influence agricultural development (Basu and Leeuwis, 2012). Understanding institutional structures (e.g., from government policy through to local cultural norms) across institutional settings, can highlight many of the constraints and opportunities for change (Biggs, 2007; Nederlof et al., 2007). More recently, Douthwaite and Hoffecker (2017) argue that to promote agricultural change, agricultural research for development (AR4D) initiatives require more systemic, experimental, iterative, and participatory interventions if successful technology uptake is to occur. Notably, these methods of envisaging and formulating models of agricultural change, development and extension have incorporated farmers' knowledge, farmers' participation, and farmers' needs while cognizant of prevailing political and socio-cultural contexts (Dias et al., 2019, Friederichsen et al., 2013, Morris et al., 2017).

Vogel et al. (2007) suggest that different worldviews, positions and knowledge when engaged in negotiations of research priorities, problem definitions and research options give rise to new hybrid knowledge systems. Scoones et al. (2018) claim that co-constructed new knowledges are essential for transdisciplinarity - the crossing of disciplinary boundaries to create a more holistic approach, involving creative solutions, stakeholder involvement and ensuring outcomes of socially responsible science (Bernstein, 2015). Transdisciplinary research fosters the integration of multiple disciplines and knowledge systems and requires a broad range of stakeholders beyond academia. The process involves reflecting on real-world problems and combines expert facilitation to enable co-designed research that leads to impact (Blythe et al., 2017, Davila et al., 2018, van Kerkhoff and Lebel, 2015). Jasanoff (2004) believes that co-constructed new knowledges are a combination of new ways of thinking about problems, manifesting solutions involving new ways of tackling problems.

In this paper we report on an integrative and deliberative process of engagement with multiple stakeholders (farmers, private sector actors, government agencies and researchers) used to determine the supporting conditions required to maximize the likelihood of farmers' technology uptake. The process involved assisting Lao national researchers and extension agents to co-develop solutions, strategies and methods to improve technology uptake by farmers in the lowlands of southern Lao PDR using a change management process (Greenhalgh and Alexander, 2017, Stein and Valters, 2012, Vogel, 2012). Collectively, local knowledge from stakeholders and qualitative and quantitative research data have been synthesized into a Research Discussion Tool (RDT). In a deliberative, transdisciplinary process, the data from multidisciplinary research methods has been merged with local knowledge during workshops designed to co-construct new knowledge. Based on consensus, collective actions were determined in the key areas that were found to influence technology adoption.

Specifically, this paper intends to make four contributions to academic literature. Firstly, we demonstrate that this transdisciplinary approach can be an effective method when investigating how to boost the uptake of agricultural technology by smallholder farmers. Secondly, change management practices developed and applied in the private sector (of the western world), when adapted are powerful tools to generate ownership and leadership within a rural development research context. Thirdly, we have designed an innovative tool to assist stakeholders understand more about the introduced technology and to identify suitable villages (and hence farmers) likely to adopt the new technology. Fourthly, we describe 9 themes that, together with the RDT, represent a comprehensive, end to end, solution to the adoption of new technologies. We believe this comprehensive end-to-end solution is generalizable to other developing countries. It *is* context specific, we contend but *not* culturally specific.

The article is structured as follows. We begin with a brief overview of agricultural sector issues in Lao PDR and, in particular, the Government's desire to transition smallholder farmers away from subsistence and towards more commercial production. We then introduce the transdisciplinary process that we designed and implemented; one of the core activities of our research project. We describe the 'Solution Space' workshop that was convened and how this generated key insights and understanding of the factors that influence technology adoption in the Lao smallholder context. We

illustrate the approaches used to co-construct the Research Discussion Tool - a transdisciplinary instrument - to increase the likelihood of technology uptake. We subsequently explore the key thematic areas that influence technology adoption. An outcome of the workshop has been the formulation of a comprehensive solution to support technology adoption. Finally, we conclude by reflecting on the implications for adoption research studies and for Lao government agricultural policies.

2. The agricultural sector in Lao PDR

The Lao People's Democratic Republic (Lao PDR) is considered by the United Nations to be one of the 'Least Developed' countries in the world, based on figures reflecting national income, human assets and economic vulnerability (United Nations, 2018;2019, FAO, 2019). Recent Lao government policies have encouraged industrialization, intensive agricultural production and market integration to improve their ranking in the Least Developed Category (Cook, 2006, FAO, 2019). Furthermore, the country's economic growth has been reported at a five year average of over 7.9% and GDP is expected to continue to rise (Ministry of Planning and Investment, 2016 p4). Yet while poverty has been declining, household consumption continues to lag, particularly in rural areas and for lower socio-economic groups, more often for ethnic minorities (Pimhidzai et al., 2014).

Improvement of rural livelihoods is an important policy priority of the Lao Government as up to three-quarters of Lao PDR's labour force work within the agricultural sector. FAO (2019) estimates that 80 percent of the rural population is represented by smallholder farmers, dependent on rice-based agriculture and livestock, producing on arable land of two to three hectares (Alexander et al., 2010, Alexander and Larson, 2016, Ministry of Agriculture and Forestry (MAF), 2010). Over the years Land Use Planning and Land Allocation (LUP/LA) programs in Lao PDR have been introduced with the area of land allocated to individual households based on each household's available labour and resources (Thongphanh, 2004). Philp et al. (2019) argue that smallholder farming on infertile, poorly structured soils results in marginal land productivity and low labour productivity. These farmers often face risks due to climate variability in the form of typhoons, floods and droughts and are constantly threatened by rodent and pest attacks, and animal disease epidemics (FAO, 2019, Roth and Grunbuhel, 2012). Hence, while farmers are generally considering opportunities to increase production and income

through more intensive farming activities, many prefer out-migration and wage opportunities (Alexander et al., 2018, Manivong et al., 2014).

Lao government agricultural strategies and policies aim to support more intensive productivity in key areas, particularly in the more fertile plains in Southern Lao PDR, projecting a gradual transition from subsistence to commercial smallholder production (MAF, 2010). In response, there has been an expansion of commercial plantation crops best suited to agro-processing for the export market including coffee, cassava, maize and sugarcane, sweet potato and industrial tree crops (such as rubber, eucalyptus and acacia) (FAO, 2019, Ministry of Planning and Investment, 2016). Lao PDR contributes 0.2% of the world rice exports at an estimated value of US \$36.6 million per annum (Workman, 2019) and policies are in place to further increase rice exports (MAF, 2010). Livestock production has also become increasingly commercialized in recent years (Ministry of Planning and Investment, 2016, Stür and Gray, 2014). FAO (2019) calculates that 33% of farmers are primarily selling their produce, largely to local traders (FAO, 2019).

Our research is framed around the ‘new technologies and agricultural practices’ that have been previously introduced to smallholder farmers in southern Lao PDR (Larson and Alexander 2016). Our term ‘technologies’ encompasses any new technology, method or practice change including: drought resilient rice and crop varieties; use of appropriate inputs (e.g. varieties, fertilizer, time of planting, etc.); direct seeding of rice to reduce the labour requirement for planting; weed management; efficient irrigated water use; and more appropriate dry-season irrigated crops. Cash crops such as maize and grain legumes (mung bean and/or soybean) have also been introduced to sites with reliable irrigation. Extension systems have been targeted to scale out knowledge-based technologies such as new rice varieties and livestock and water management techniques. Projects have also been dedicated to developing effective and supportive agricultural policies for rice-based farming systems.

3. Research efforts to understand technology uptake

Globally, there has been significant agricultural research effort dedicated to understanding technology adoption (Alcon et al., 2014, Douthwaite et al., 2001, Feder et al., 1985, German et al., 2006, Ghadim and Pannell, 1999, Hailu et al., 2014, Knowler, 2015, Knowler & Bradshaw, 2007, Pannell et al., 2006, World Bank, 2012). Many researchers have explored factors that may improve the chance of farmers’ adoption of new technologies (Alexander et al., 2018; Ayele et al., 2012, Clarke et al., 2016, Gilles et

al., 2013, Griliches, 1957, Hogset, 2005, Kebede, 1992, Leeuwis and Van den Ban, 2004, Marra et al., 2003, Pattanayak et al., 2003, Philp et al., 2019). However, we also know that technologies can be adopted in less prescribed terms, notably in terms of partial adoption, dis-adoption and re-adoption (Alexander et al., 2019, Brown et al., 2017, CIMMYT Economics Program, 1993, Cramb et al., 2015, Feder et al., 1985, Iwueke, 1990, Jain et al., 2009, Jones, 2005, Marra et al., 2003, Moser and Barrett, 2002, Ndagi et al., 2016, Neill and Lee, 2001, Rogers, 2003, Sanders et al., 1996, Tegengne, 2017).

Feder et al. (1985) described the key explanatory factors affecting adoption in a range of studies as: farm size, risk and uncertainty, human capital, labour availability, credit, constraints, tenure, supply constraints and aggregate adoption over time. Pattanayak et al. (2003) found that the factors more likely to be correlated with adoption decisions included: soil quality, extension and training, tenure, savings and credit and assets. Roberts (2015) claimed farmers' production decisions were influenced by mountainous geography, the physical environment, access to infrastructure (water, roads, electricity, irrigation etc.) and markets for their produce. Jones (2005) included farmer perceptions as another important category and found that adoption decisions were influenced by several variables: education, extension, membership, health, cash cropping and soil quality.

Farmers' perceptions of the relative advantage of taking up a new technology or practice are important to adoption outcomes. For example, Pannell et al. (2006) claim that farmers may consider: (1) short term input costs, (2) yields, (3) prices, (4) medium to long term profits, (5) impacts on other parts of the system, (6) adjustment costs, (7) impacts on the riskiness of production, (8) system compatibility, (9) complexity, (10) government policies, (11) replacement activity costs, (12) existing beliefs and values, (13) family lifestyle, (14) self-image and brand loyalty, (15) environmental credibility and (16) time scale. Refer to Alexander et al. (2019) for more details on factors implicated in technology adoption.

3.1 Research efforts to understand technology uptake in Lao PDR

The transition from subsistence to commercial agricultural production in Lao PDR poses serious challenges. Alexander et al. (2018) found that regardless of Lao government rice production forecasts, farmers required specialized and tailored support for their envisaged livelihood and production goals, to allow sectoral transformation. Larson and Alexander (2016) found that households producing surplus rice for sale were not 'market-oriented' rice producers; rather, rice production was viewed as a

platform on which to construct a diversified livelihood strategy. The key element of the strategy was the most efficient use of family labour, within or beyond the farm. Hence, farmers' production is not driven by government policies and targets, nor technologies that fail to meet their individual production goals. Hence, stakeholders associated with the introduction of technology require a greater understanding of the potential technology users and their preferred behaviours in order to better support technology uptake.

Agricultural research in Lao PDR conducted by Alexander et al. (2019) identified the factors influencing the adoption of innovative technologies by smallholder farmers. Alexander et al. (2019) found that several key attributes of the farmer were important to production decisions and their production goals were heavily dependent on the opportunities or constraints of their local 'agricultural research value chain'. For example, the factors found to influence farmers' propensity to adopt technologies included: (1) being proactive, (2) in need of support, (3) focus on production outcomes, (4) ease of selling produce, (5) trying to generate off-farm income, (6) competitive milling market (rice), (7) labour constraints, (8) risk avoidance and (9) access to storage and transport. The sustained usefulness of the technology was also relevant. Alexander et al. (2019) concluded that research activities should be geared towards farmers who are proactive and responsive to incentives as these farmers are also more likely to persist with the technology and to report benefits.

Moglia et al. (2018) developed a Bayesian Network model describing factors impacting on the chances of Lao smallholder farmers adopting a proposed change to farming practice. They found that a farmer's ability to change production was highly dependent on the farmer's individual views and the technology in question (Moglia et al., 2016). The model provided an opportunity to engage experts and other stakeholders in discussions about their assessment of the technology adoption process, and the opportunities, barriers and constraints faced by smallholder farmers when considering whether to adopt a technology (Moglia et al., 2018). This process provided a situation to co-construct knowledge amongst stakeholders and to tailor support as required by the farmers seeking to diversify production, often only about 25% of farmers (Alexander et al., 2019).

To assist Lao farmers in commercial agricultural production, Alexander et al. (2017) suggested a blend of pluralistic services, technical and financial assistance, the formation of functioning farmer associations/organizations, and linkages to local, national or international market opportunities, is

required. A comprehensive set of services - improved extension services, private services, NGOs, and supply chain linkages provided by a variety of actors – is thought to have the best chance of successfully supporting smallholder farmers transitioning into commercial farming. Financial support, favourable agricultural policies, capacity development and development of functional farmer organizations are also essential to support farmers. Alexander et al. (2017) maintained that access to market opportunities continues to be a key motivation with farmers' showing a greater and more sustained interest in innovation when increased production assures financial returns for farmers. Consequently, farmers can be supported to achieve their production goals with agricultural systems support in place, based on their situational requirements and livelihood aspirations.

Fullbrook (2011) reviewed commercial farming production in Lao PDR, where farmers, investors and agricultural officers continued to experience success and failure in their interactions and quest for viable, profitable enterprise agreements. Fullbrook (2011) suggested the need for enduring and trusted relationships between farmers and public/private partnerships to ensure successful production agreements. A key component was to make accurate market information available to farmers.

Technology uptake can often be triggered by changing circumstance. Clarke et al. (2018) reviewed the drivers, barriers and key elements affecting adoption of dry direct seeding methods in southern Lao PDR. They revealed a "perfect storm" of challenges and opportunities that triggered rapid adoption of dry direct seeding technology, although the method had been previously introduced over many years, through multi-organizational efforts and in a number of key rice growing regions (Laing et al., 2015, Clarke et al., 2016, Newby et al., 2013). Clarke et al. (2018) suggested that the unique local micro-scale complexity of agricultural systems requires a variety of tailored inputs that are more effective than generic support regimes. Changes to agricultural practices take time and require persistence.

4. Transdisciplinary processes

We undertook an overall transdisciplinary approach to determine the key influences on technology adoption and to engage stakeholder networks to assist farmers to apply introduced technologies. The overall process is depicted in Figure 1. The genesis of the research project was recognition by both the Lao institutions and funding body that results from a number of projects in southern Lao provinces did not meet expectations. Initially, the proposal development was based on a scoping exercise with Lao

colleagues. A number of research activities were developed to thoroughly investigate adoption issues. Lao colleagues contributed to development of several research methods, such as: Q methods, Bayesian modelling and gaming theory. They also contributed to instrument designs, clarifying the appropriateness of concepts for Lao culture and language. Joint efforts determined village selection, data collection and discussion on the application of the Research Discussion Tool (RDT). Research activities were co-constructed and administered by international researchers and Lao agricultural researchers from the National Agricultural and Forestry Institute (NAFRI), the National University of Laos (NUoL) and the Department of Technical Extension and Agro-Processing (DTEAP). In the provinces, Provincial Agriculture and Forestry Officers (PAFO), District Agriculture and Forestry Officers (DAFO) and students from NUoL collaborated in data gathering exercises. Research activities involved farmers, heads of villages, government officers, district governors and rice millers, representing key stakeholders of the agricultural research value chain for local rice production.

The design and implementation of the Solution Space Workshop was jointly convened, except where expert facilitation was required to synthesize the comprehensive solution depicted by nine thematic areas (section 4.6).

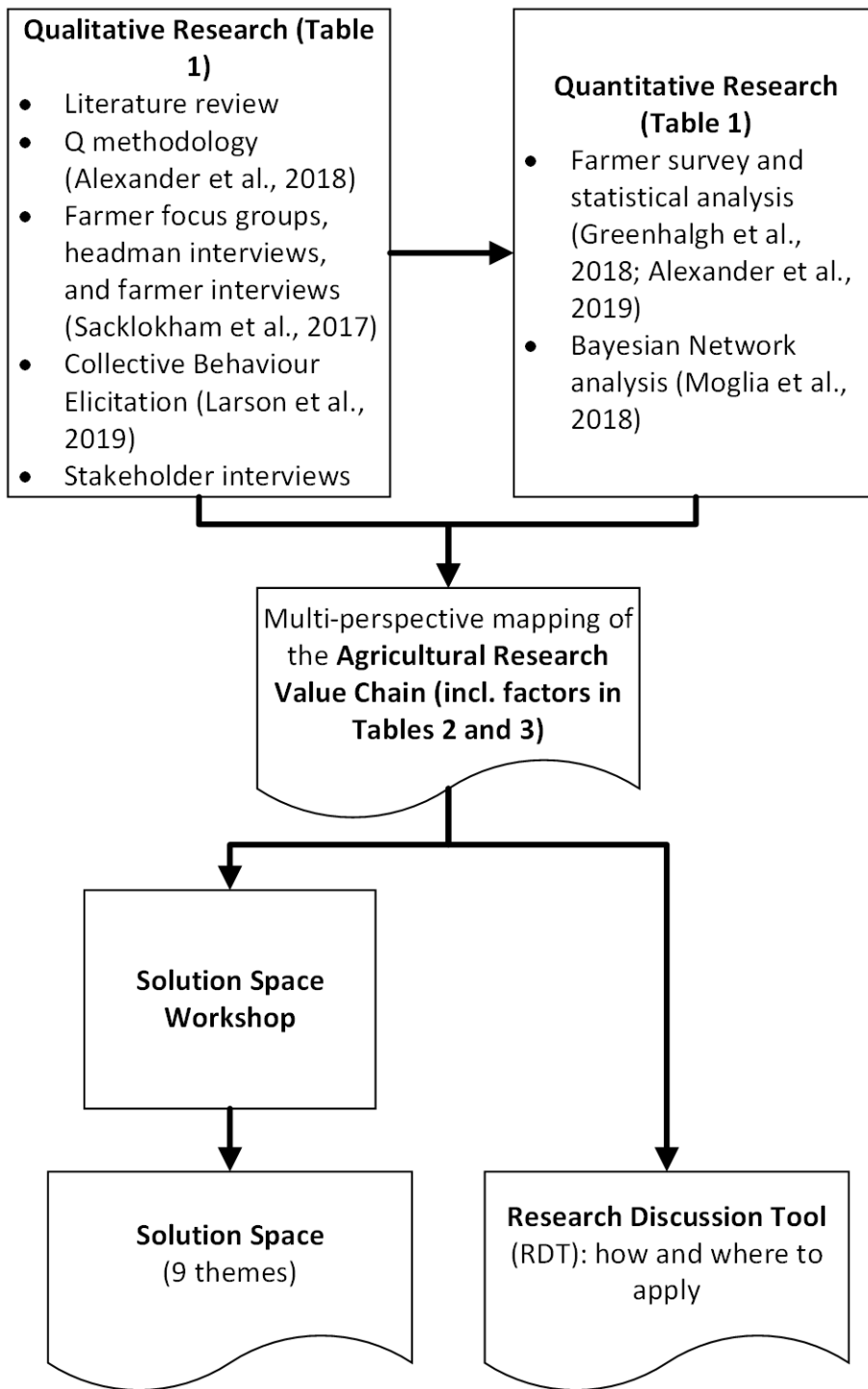


Figure 1: Activities to develop and evaluate the transdisciplinary process

4.1 Research activities

We selected several scientific methods to enable triangulation of results using a broad brush research approach. This is essential in a foreign setting, where Australian researchers are not necessarily aware of the normative values, behaviours and beliefs held by smallholder Lao farmers living in

remote rural areas. A review of the literature on economic impacts and outcomes of agricultural projects operating in southern Lao PDR over the last decade highlighted the socio-economic issues faced by smallholder farmers and the situational elements faced by research teams when introducing new technologies (Larson and Alexander, 2016). We then conducted research activities in selected villages in southern Lao PDR including: focus group discussions, interviews, and surveys, electronic voting, Q methodology, Bayesian Network analysis and agent-based modelling activities. Table 1 indicates the numbers of participants for each research activity. For more details see (Alexander et al., 2019, Alexander et.al., 2018, Alexander et.al., 2016, Alexander and Larson 2016, Larson and Alexander, 2016, Larson et. al., 2019, Moglia et al., 2018, Sacklokham et. al., 2017). Female farmers were encouraged to participate and represented one third of the sample. Findings from individual research activities emphasized constraints, barriers and opportunities that new technologies may present to farmers from a range of viewpoints.

Table 1 Research data collection details from 40 villages

Research activity	Respondents	Research aim
Village Head interviews	40 interviews	Semi-structure interviews Provided qualitative data outlining key issues in each village.
Adoption factors ranking	83 rankings (45 male/38 female): including farmers, PAFO/DAFO, researchers, students & international scientists	33 questions ranked 0-10 in importance Quantitative data on stakeholders' perceptions of adoption issues. Informed BN & CBE activities
Farmer focus groups	20 male/20 female groups	~6 participants/group using a structured questionnaire Provided qualitative data for key gender issues, RDT & themes
Farmer survey and interviews	114 survey & interviews (66 male/48 female)	Open-ended questions 5-6 per village- Preferably participants involved in previous projects. Qualitative and quantitative data for key gender issues, RDT & themes. Provided explanatory qualitative material and village specific production details. Informed BN & CBE activities
Q methodology	~2 participants per village provided 35 farmers (19 male/16 female)	Used photographs in a ranking exercise to elicit qualitative data for RDT & themes and key gender issues. Informed BN & CBE activities
Farmer perception survey	745 e-voting (452 male/293 female)	Provided quantitative data Informed BN & CBE activities.
Stakeholder interviews:	19 interviews included: District Directors, District administrators, District extension staff, rice millers& a Lao research scientist	Semi-structured interviews of stakeholders to understand boundary issues and supply chain. Informed BN & CBE activities.
Bayesian Network (BN) model	The preliminary model was tested in a provincial workshop with local	Synthesized village and local stakeholder information into one

	experts and stakeholders before finalizing the BN model.	consistent framework of probabilistic logic. The BN model answered the initial research question. <i>“What influences smallholder adoption of proven technologies?”</i>
Collective Behaviour Elicitation (CBE) activities	4 villages in one district , groups of 10 participants: 40 men/ 39 women & players representing traders and extension workers	Uncovered tacit and explicit beliefs, decisions, and actions that lead to <i>“pinch points”</i> where farmers must make <i>“go/no-go”</i> decisions regarding uptake of new technologies.
Socio-economic literature review	Economic impacts and outcomes of agricultural projects operating in southern Lao PDR. Informed development of surveys, focus group questions, interview questions and used to develop Bayesian Network (BN) model and underpinned CBE activities	

Data collection provided an opportunity to conduct transdisciplinary research, where multi-disciplinary knowledge, crossing disciplinary boundaries, was created in a multi-institutional setting. The challenge was to create an holistic approach from the findings of individual research activities, to develop solutions through stakeholder involvement and to ensure outcomes of socially responsible science whereby technology uptake would improve farmers' livelihoods and fit their production goals (Bernstein, 2015). In this way the normative values, behaviours and beliefs held by smallholder Lao farmers became more explicit and collaborative knowledge development/ transfer was enabled.

4.2 Data synthesis

Data analysis was conducted on individual research activities to determine the key influences on technology adoption. Triangulation and synthesis of cross-disciplinary data was the initial activity. The volume of data ensured appropriate statistical analysis could be undertaken and qualitative information provided explanatory detail. The key finding was that there was no simple 'solution' that would immediately improve rates of adoption. Rather there was a complex ecology of factors that contribute to a spectrum of adoption decisions. Figure 2 outlines the conceptual framework that was derived from our research. Examples of the factors within the conceptual diagram (Fig 2.) are presented in Table 2 while an example of the key factors that influence the introduction of a specific technology, direct seeding application for rice production, are presented below Figure 3.

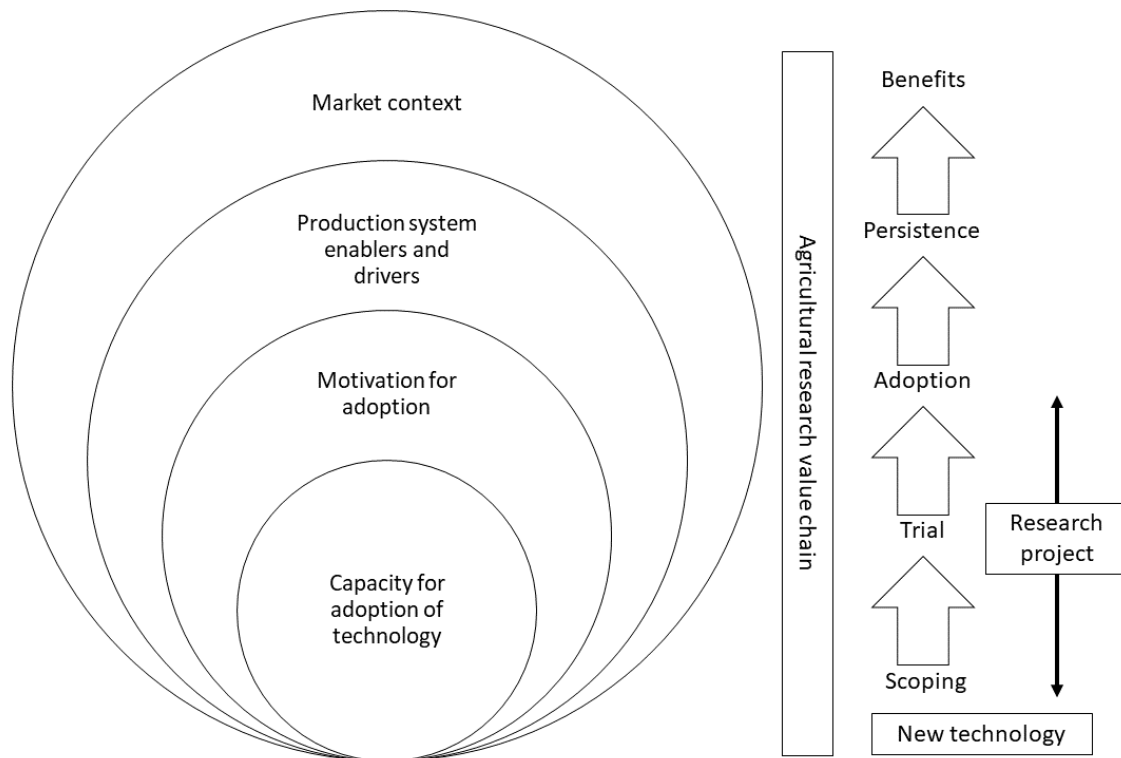


Figure 2 Conceptual diagram of influences on farmers' decisions

Note that farmers continually evaluate the usefulness of technology and suitability for their production system and while they do adopt technologies, dis-adoption and/or partial adoption can occur over time.

Table 2 indicates the initial set of factors derived from research activities. These factors were examined by a broad group of stakeholders in a workshop setting with several additional factors included by splitting some factors into respective components. The final selection is available in Annex A.

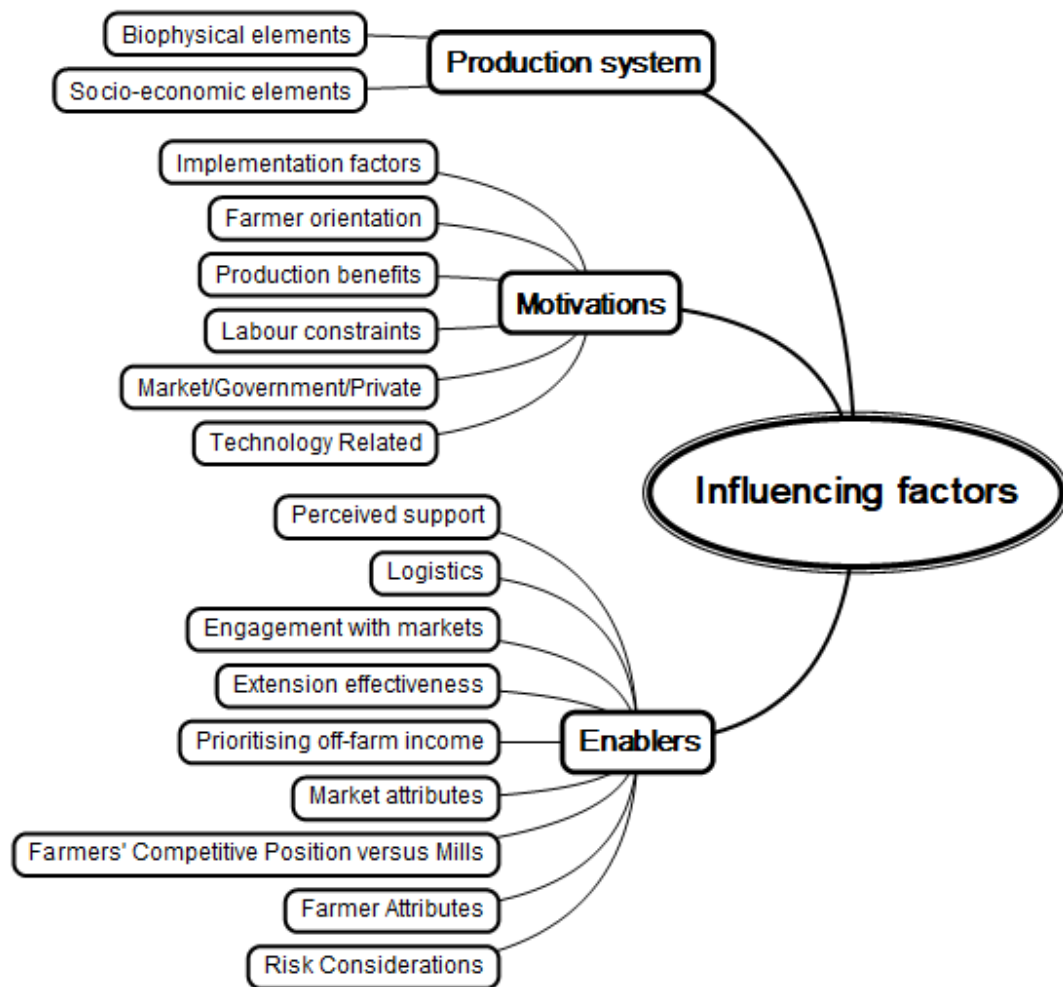


Figure 3 The initial set of factors within the farmers' production system, farmers' decision drivers/motivators and farmers' decision enablers that influence technology uptake.

Under the hierarchy of factors described in Figure 3, the following provides an example of 32 RDT factors for direct seeding technology. The subset could be further tested through facilitated workshop activities to determine the quintessential components important to the introduction and uptake of direct seeding technology:

- **Biophysical elements:** Suitable land, Soil, Water, Rice varieties/availability, Plant/livestock, disease, Pesticide, Vaccination, Fencing, Fertilizer, Weeds.

- **Socio-economic elements:** Farmer mindset, Production/social calendar, Cost of technology, Price of labour, Farmers' technical capacity, New technology – required training, inputs etc., Land ownership, PAFO/DAFO extension activities.
- **Research Project Implementation:** Solves main problem; Guiding coalition ready (e.g. village support); Outcomes understood; Help available if needed (e.g. village/external); Trialable - the technology can be trialed prior to commitment.
- **Farmers' Orientations:** Size of benefit (profit); Quick wins (seasonal); Labour requirements; Time/labour availability; How different to what I do now?; Adoption behavior (when/what/how long); Trust (in the technology); Attitude to risk of failure; Level of trust in perceived benefit.
- **Production Benefits:** Reduced input costs (e.g. reduced labour); Crop productivity; Ease/convenience.
- **Community Attributes:** Traditions; Social influence; What does my neighbour do?
- **Labour Constraints:** Perceived cost of change (e.g. additional labour).
- **Market/Government/Private:** Market access; Fit with government policy; Public/private support.
- **Technology Related:** Access to new technology, Affordability of new technology, Reputation of technology, Interest in new technology.
- **Perceived Support:** Technical support; First adopters; Clear expectations.
- **Engagement with Markets:** Improving livestock; Multiple rice buyers; Fair prices for rice.
- **Extension Effectiveness:** Interaction with DAFOS; Skills; Regular visits to the village by DAFOS.
- **Logistics:** On-farm/local storage, Multiple transport providers.
- **Market Attributes:** Easy to sell, Commodity prices (down or up), Global rice competition (access to markets), Traders (number and relationships), Farmer groups (effectiveness), Trader/farmer agreements.
- **Farmers' Competitive Position versus Mills:** Multiple mills, Local market prices for rice.
- **Farmer Attributes:** Trust, Labour, Fairness, Farmer co-operation, Skills/knowledge, Complex technology – training required, Impact on the seasonal calendar, Maintenance/repair of machinery.
- **Risk Considerations:** Size of risk-small?

It was noted that the relative importance of each factor in the above list is dependent on the specific technology being introduced and the local context for the farmer. The large number of interacting factors implicated in technology uptake explains in part why many technical projects do not achieve their expected rates of adoption. An important conclusion is that there are numerous factors that need to be addressed for a given technology to be adopted on a broad scale. Researchers are not normally in a position to address all these factors and initially, projects may not be in a position to recognize more than a few important drivers/motivators and enablers. We argue that boosting adoption is a highly complex issue.

4.3 Creating a 'Solution Space'

A 'Solution Space' is a process based on change management models and tools shown to influence the practice of change leadership and assist in planned change for complex organizations (Beckhard and Harris, 1987). These tools and methods allow multiple perspectives to be heard, enabling a diverse number of opinions to be aired and sensitive or mutually exclusive views to be discussed by group members. This serves to remove blindspots, and critically evaluate assumptions on which the success of technology relies. In this 'Solution Space', discussions were supported by our concurrent situational, contextual research findings, covering all the key factors that have been identified through our research. All workshop material and discussions were conducted primarily in Lao language and occasionally through interpreters; with all presentations in Lao script. Hence, a significant two-way transfer of knowledge was achieved. Importantly, this approach allowed junior through to senior staff to contribute in meaningful ways to discussions. This was important as many provincial and district staff attended the workshop and had an opportunity to share their local knowledge. Facilitation methods enabled a trusting environment to be established; one within which the voices of junior staff and the relatively powerless (lower ranked staff, female staff etc.) to be heard whilst also allowing authority figures to finalize decisions. A crucial consideration is the hierarchical nature of the governance systems and leadership within Lao PDR (Case et al., 2017). The outcome 'Solutions' are a combination of strategic/institutional, economic/social/political and operational/local actions to be formulated and implemented within various timeframes. Importantly, this approach generates a high level of ownership of 'solution/s' by those who will have to implement change.

4.4 'Solution Space' workshop

We held a workshop to collaboratively reflect on the key influences on technology adoption and to determine how to engage stakeholder networks to assist farmers to apply introduced technologies. The Solution Space workshop held in December 2016 was designed to review key research results and formulate a comprehensive solution to enhance technology adoption in rice-based agricultural systems in southern Lao PDR. The workshop was designed around the principles and practices of change management (Beckhard and Harris, 1987, Greenhalgh and Alexander, 2017). During the 3-day workshop all possible 'solutions' or parts of 'solutions' that could be implemented to address the main areas of concern that arose from the factor synthesis (Tab.2) were discussed. Initially, the conceptual diagrams (Fig.2 and Fig. 3) were presented to Lao colleagues and provincial stakeholders and during the workshop a comprehensive set of decision drivers/motivators and decision enablers for a 'generalized technology' were formulated and termed the Research Discussion Tool (RDT). Details are available in the report by Greenhalgh and Alexander (2017). In addition, a set of 9 areas representing a higher abstraction of the synthesis was achieved in break-out group activities, confirmed by consensus workshop activities. The workshop outcome designated the 'Solution Space' was formulated and is represented by the RDT and the 9 themed areas. The broad nature of the 9 solution areas and 78 factors within the RDT tool suggests that the 'Solution Space' is comprehensive and can be adapted for use with other technologies, regions and countries with relatively minor modification. Figure 3 depicts the process used to develop and evaluate the RDT.

4.5 Constructing the Research Discussion Tool

Results were synthesized into discussion guidelines for researchers/technical officers in the form of a Research Discussion Tool - incorporating 78 factors with a traffic light action system for use by project personnel and local government officials to elicit local knowledge Annex A. The co-constructed RDT (adoption drivers/motivators, enablers, opportunities, barriers etc.), was envisaged as a platform for discussions between stakeholders to gain a common understanding of the technology and then to select suitable villages to introduce a specific technology. Subsequently, the efficacy of the RDT was established through collaboration with several concurrent agricultural technology projects (Greenhalgh et al., 2018). Immediate uses of the RDT were deduced by team members for: (a) selection of villages; (b) review of previously selected villages; and (c) guidelines for monitoring and evaluation (M&E) activities. In addition, it was envisaged that the tool would be useful in the project proposal stage to identify the significant factors for the project-specific technology. The tool would also be suitable as an

adapted planning and management tool. Finally, it was foreseen that the tool could identify lessons learnt at the close of the project.

Note that the RDT is designed to prompt discussions between researchers, government staff, men, women and young farmers and people involved in the supply chain. The tool is to be used when a new technology is introduced. The tool is constructed for a specific technology by the project teams through discussions of what is important from the list of 78 factors for that technology (Annex A). While gender issues, the role and implications for women when using an introduced technology are not explicit, the discussions prompted by the RDT guide (Annex A) allows for voices, opinions and implications to be aired.

4.6 Thematic areas influencing technology uptake

A second outcome of the Solution Space Workshop was the articulation of 9 thematic areas. These 9 'focus' areas all have the potential to have an influence on the adoption of new technologies. These areas are abstracted factors arising from the RDT, the implications of these factors and additional areas that impact adoption. The 9 thematic areas were developed through extensive deliberation within the workshop process and were finalized to include: (1) Proposal process, (2) Markets, (3) Private sector, (4) Extension effectiveness, (5) Training, (6) Farmer organizations, (7) Policy support, (8) Institutional organization and (9) Monitoring and evaluation.

Three areas that impact technology adoption and do not directly affect farmers were included in the thematic areas: (1) Proposal process, (7) Policy support (government) and (8) Institutional organization (intercollegiate practices). In order to operationalize the 9 thematic areas, Lao partner organizations were asked to select an area of concern in which they would undertake research activities. Nominally, these 'Project Charters' were established to outline research activities that our Lao partners from 3 national institutions would address in order for our overall project to have an impact at the high thematic level and to further assess adoption potentials.

Our partnership model required Lao colleagues to decide their priorities in addressing the 9 areas including:

- 1) **Proposal development process:** The research proposal is an essential starting point for improving farmer adoption rates of new technologies. Many of the issues that arise in the field

could be eliminated or heavily mitigated through a gentle modification of the proposal development process. For example, a well-planned and extended scoping exercise designed to answer all the relevant questions about the research project (using the RDT and 9 themes), would tend to eliminate most of the common issues arising in research for development projects. This could also be achieved by including an “adoption expert” in the research team who has considerable influence over the research design.

- 2) **Markets:** The relevant details concern the availability and accessibility of markets, as well as pricing of any additional output or products resulting from the adoption of new technologies.
- 3) **Private sector actors:** This area concerns the mobilization of private sector partners that can have a direct impact on farmer adoption issues. For practical purposes, this area may have to be combined with ‘markets’ above, for a more comprehensive solution. It was noted that in Lao PDR the term ‘private sector organization’ refers to all actors in the end-to-end supply chain. The terms supply chain and value chains are often used interchangeably.
- 4) **Extension effectiveness:** The effectiveness of the extension role is a crucial determinant in lifting farmer adoption rates of new technology. Precisely how this role is carried out and how to overcome current constraints (e.g. skill/knowledge gaps) are issues to be addressed.
- 5) **Training:** Training is recognized as a key enabler to lift adoption rates. Specifically, Lao colleagues involved in extension activities require training across a number of areas including technical aspects of agriculture relevant to Lao conditions: technical aspects of specific technologies being introduced, management and organization skills, and people-oriented skills to improve adoption rates such as presentation skills, technology demonstration skills and facilitation skills.
- 6) **Farmer organizations:** Farmer cooperation is seen as an effective vehicle to aid in boosting adoption rates of new technology. The exact nature, role and operating method of farmer organizations are current topics of discussion.
- 7) **Policy support:** Current Government of Lao policy is to raise farmer incomes. This area provides an opportunity to review current policy initiatives with a view to identifying further policy options that could facilitate farmer adoption rates.
- 8) **Institutional organization:** There is a view that a permanent ‘taskforce’ consisting of key staff from local academic institutions and relevant government organizations (NAFRI, NUOL and

DAEC) may improve the effectiveness of managing, in particular, large complex research projects.

- 9) **Monitoring and evaluation (M&E):** To enable ongoing learning and improvement, this area looks at the effectiveness of current M&E in ensuring that the potential benefits of new technology are actually realized, and also that management frameworks achieve expected results.

When deciding their priorities, choices in the deployment and activation of meaningful ground level actions across the 9 areas were guided by the degree of difficulty and institutional capacity. For example, the area involving (5) **Training** - particularly of extension officers (i.e. PAFOS/DAFOS in the Lao context) appeared relatively straightforward, albeit expensive. Actions in the areas of **Markets** (2) and **Private Sector** (3) were inherently difficult due to local factors.

The final day of the 3-day Solution Space workshop involved senior Lao officials who were presented with workshop developments explaining the key influences of smallholder technology adoption and the 'solutions' that would improve adoption rates formulated through the RDT and 9 thematic areas. A key item in the discussion was recognition of the need to connect with the farmer. The effective use of the Solution Space as represented by the RDT and the 9 themes has been designed to do exactly that. Senior Lao officials had an opportunity to discuss workshop outcomes with national, provincial and district staff within the Ministry of Agriculture and Forestry.

5 Discussion

Scoones (2009) developed the sustainable livelihoods framework as a checklist of issues that impact rural development used to guide contextual understanding and discussions of key issues. Using change management techniques to mobilize scientific research findings, we present a participatory and more targeted approach to understanding the core elements (factors) that influence rural transitions toward agricultural commercialization through the introduction of new technologies. We have illustrated a process that creates new hybrid knowledge systems involving actors with different worldviews, positions and knowledges. We have described a deliberative process used to inform research priorities, problem definitions and research options as suggested by (Vogel et al., 2007). Bernstein (2015) and Scoones et al. (2018) agree that co-constructed new knowledges are essential for transdisciplinary research, to form creative solutions by involving stakeholders and ensuring

socially responsible science results. In this paper, we have outlined a process that reflects on real-world problems and combines expert facilitation to enable co-designed research that correctly applied, engages stakeholders and lifts the probability of impact (Blythe et al., 2017, Davila et al., 2018, van Kerkhoff and Lebel, 2015). By co-constructing new knowledge and engaging stakeholders, our approach provides a participatory method for arriving at solutions for the particular issue of creating value from agricultural technology for smallholder farmers (Jasanoff, 2004).

5.1 Principles of co-constructed knowledge

Based on the outcomes of the workshop we are able to deduce a series of principles that might usefully inform the co-construction of knowledge in the context of rural development. Our recommendations are that: (1) all project participants and other stakeholders to be involved in implementation activities have an opportunity to contribute to 'solution space' discussions; (2) a broad range of participants is important for quality informed discussions to take place; (3) all ideas are accepted and considered in activities that lead up to articulating the 'solution space' (4) some ideas may be discarded later during the evaluation/testing phase; (5) ideas may be contributed by individuals or groups and in the workshop process ideas are converted into one or more of the integrative solutions; (6) the solution(s) is then tested and evaluated for completeness; and (7) pre-implementation planning and detailed implementation plans are subsequently developed and enacted. Furthermore, for successful transdisciplinary processes to be conducted attention is required to ensure a broad group of relevant stakeholders participate, that power imbalances or biases from different disciplines/knowledge types or perceived stakeholder positions are mitigated, that gender aspects are fully considered and sensitive issues and differences in perspectives are managed.

5.2 Efficacy of the solution(s)

International development cooperation programs struggle to achieve sustainable results by failing to respond to the dynamics of local stakeholders' relations (Khaled, 2018). Ratner et al. (2018) claim that multi-stakeholder dialogue, understanding context-specific local issues and research project flexibility are all essential to project success. By adapting change management techniques, we have shown that new knowledge can be created and used to design effective solutions to the barriers, constraints and opportunities that farmers face in relation to technology adoption. This approach also has the potential to harness collaborative exchanges with other projects that are often using the same Lao government staff while introducing different technologies in similar geographical regions.

5.3 Limitations of the study

Some important limitations of our research are listed here:

- The original research was undertaken, for good reasons, in a way that was not technology specific. Accordingly, our analysis identifies an array of factors that can influence technology adoption. However, we believe that more targeted and innovation-specific use of the RDT and 9 areas would pinpoint more precisely the factors that are most germane for any given technology. Further research is required to explore technology- and product-specific issues in light of the agricultural research value chain pertinent to a specific technology (see Alexander et al., 2019).
- To ensure that the tool works as expected, further formal evaluation of the effectiveness of the RDT is required and hence is a current limitation. Further research is required in order to adequately evaluate the cost, benefits and value proposition of using the tool, developing solutions and accounting for contextual thematic influences.
- This research has largely been undertaken with the assumption that technology adoption is positive both for farmers and for the community in general, but this is clearly not always the case, and before embarking on activities to boost adoption rates, careful consideration must be given to properly understand the often unpredictable outcomes of technology adoption.

6 Evaluation

The RDT has been successfully trialled in concurrent research projects for specific technologies such as dry season cropping, forage production, use of greenhouses and a 'best practice' project (Greenhalgh et al., 2018, National University of Laos (NUoL), 2018). The use of the RDT in projects at various stages of project progression has enabled discussions between diverse stakeholders. Discussions highlighted the barriers and constraints to adoption when introducing technologies, which tended to vary according to the technology, project and/or region. The RDT created a platform for important discussions for stakeholders to gain a common understanding of the technology and the requirements for productive adaptation. Use of this process should theoretically increase adoption rates through better village selection processes and allow for stakeholders to more fully understand the technology and requirements for productive technology adoption.

Recommendations from the initial trialling of the RDT indicated that the tool was useful and ensured collaborative activities were purposeful and successful. The selection of participants was critical to the success of establishing the most important factors for a given technology. Involving farmers in these discussions verified the accuracy and efficacy of the tool (National University of Laos (NUoL), 2018).

Several project teams have been surprised that their project trials have not been fully understood by government staff and farmers and that future significant efforts are required to ameliorate these difficulties prior to the project successfully progressing. For example, the cost of a recommended greenhouse was six times greater than available Chinese greenhouses, and hence unlikely to be adopted as ripened fruit do not gain a higher price at market. A best-practice project was unable to articulate best practices and hence there was an inability to communicate project details to Lao researchers and farmers. If these details continue to be overlooked, adoption uptake will continue to be less than anticipated. Lao researchers have been empowered to question the veracity of the introduced techniques and the complex nature of adoption- thereby deflecting blame for failed adoption outcomes.

Research activities are planned to evaluate the impact of the use of the RDT in scoping exercises to support the design phase of newly proposed projects, subject to directives by the funding body. A more detailed evaluation of the tool will be provided in forthcoming publications.

7 Conclusion

The Lao government's agricultural strategies and policies aim to support greater agricultural productivity in key geographic regions, particularly in the more fertile plains in Southern Lao PDR, by supporting a gradual transition from subsistence to commercial smallholder production. In this paper we have reported on an integrative and deliberative research process of engagement with multiple stakeholders (farmers, private sector actors, government agencies and researchers) used to determine the supporting conditions required to maximize the likelihood of farmers' technology uptake. The process involved assisting Lao national researchers and extension agents to co-develop solutions in line with government policies to increase productivity in targeted areas of southern Lao PDR.

This research has shown that there are usually no simple 'one- or two-factor' solutions to technology uptake; rather we have found a typically more complex ecology of factors - farmers' decision

motivations and farmers' decision enablers within farmers' production systems. The relative importance of each factor is dependent on the specific technology that is introduced. Hence, projects that introduce new technologies struggle to address all relevant factors and often do not have the ability to deal with the complex array of factors that are at play. A key benefit of the outcomes of this research, the RDT and the 9 thematic areas, identify solutions, factors and areas of concern for a specific technology through co-constructed knowledge that builds capacity and embeds local knowledge within projects.

In this paper we have reported on the application of a transdisciplinary approach and argued that it provides an effective method of investigating the relative potential and value of uptake of agricultural technology by smallholder farmers. Change management practices used in organizational change have been shown to be powerful tools that can generate ownership and leadership within a research program. We have designed an innovative tool to assist stakeholders understand more about the introduced technology and to identify suitable villages, and hence farmers, likely to adopt the new technology. In addition, we have described 9 themes that represent a comprehensive, end-to-end, solution to the adoption of new technologies with the potential to enhance the future probability of adoption of new technology.

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Annex A Research Discussion Tool

Date:					
Project Name and Number:					
Project Funding Institution and Research Program Manager					
Project Description:					
Main Project Objectives:					
Key Stakeholders					
Discussion Group Details					
Name		Institution			
Which of the following items are important (High, Medium, Low) for <u>this particular project</u> ? What is the status of the important items now?					
Elements of the Farmer Production System					
Importance H M L	Item	Status now			Comment/Action
		X	?	✓	
	1. Biophysical				
	Soil				
	Water				

	Pesticide				
	Suitable land				
	Rice variety availability				
	Plant disease				
	Livestock disease				
	Vaccination				
	Fencing				
	Fertilizer				
	2. Socio-Economic				
	Social calendar				
	Farmer mind-set / strategy				
	Cost of technology				
	Price of labour				
	Farmer technical capacity				
	New technology: level of training required				
	Land ownership				
Decision Drivers/Motivators					
Importance H M L	Item	Status now			Comment/Action
		X	?	✓	
	1. Research Project Implementation				
	Solves main problem				
	Guiding coalition ready				
	Outcomes understood				
	Help available if needed				
	Trialable				
	2. Production Benefits				
	Reduced input costs				
	Crop productivity				
	Ease/convenience				
	3. Labour Constraints				
	Perceived cost of change – additional labour				
	4. Technology Related				
	Access to the new technology				
	Affordability of the new technology				
	Reputation of the technology				
	Interest in the new technology				
	5. Individual Farmer Aspects				
	Size of benefit				
	Quick wins				
	Labour requirements				
	Time / labour				
	How different to what I do now				
	Adoption behaviour				
	Trust				
	Attitude to risk of failure				
	Level of trust in perceived benefits				
	6. Community Aspects				
	Traditions				
	Social influence				
	What my neighbour does				
	7. Market and Government				
	Market access				
	Fit with Government policy				
	Public or private support				
Decision Enablers					
Importance H M L	Item	Status now			Comment/Action
		X	?	✓	
	1. Perceived Support				
	Technical support				
	First adopters				
	Clear expectations				
	2. Engagement with Markets				
	Improving livestock				
	Multiple rice buyers				
	Fair prices for rice				
	3. Prioritizing Off-Farm Income				
	Prioritizing off-farm income				
	4. Competitive Position versus Mills				
	Multiple mills				
	Local market prices for rice				
	5. Risk Considerations				

	Small risk				
	6. Logistics				
	On farm / local storage				
	Multiple transport providers				
	7. Extension Effectiveness				
	Interaction with DAFOS				
	Skills				
	Regular visits to village by DAFOS				
	8. Market Aspects				
	Easy to sell				
	Commodity prices				
	Global rice competition				
	Traders				
	Farmer groups				
	Trader/farmer agreements				
	9. Farmer Aspects				
	Trust				
	Labour				
	Fairness				
	Farmer co-operation				
	Skills/knowledge				
	Complex technology – training required				
	Disruption to seasonal calendar				
	Maintenance/repair of machinery				
	10. Commercial Aspects				
	Contract farming opportunities				
	Cost of inputs				
	Access to cheap finance/funding				
	Land use competition				
	11. Rice				
	Variety preference				

Are there any additional items specific for this particular research project?

Example	'production calendar' for main crops				
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